

APR 1-2 2012

## VIA FIRST CLASS MAIL

Robert F. Bauer Graham M. Wilson Perkins Coie 700 Thirteenth Street, NW Suite 600 Washington, DC 20005

**RE: MUR 6507** 

Dear Gentlemen:

On November 3, 2011, the Federal Election Commission notified DNC Services Corporation/Democratic National Committee ("the Committee") and Andrew Tobias, in his official capacity as treasurer, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("Act"). On March 20, 2012, based upon the information contained in the complaint, and information provided by you, the Commission decided to dismiss the complaint and close its file in this matter.

The Commission encourages the Committee to review the enclosed General Counsel's Report, which sets forth the statutory and regulatory provisions considered by the Commission in this matter. The Commission also reminds the Committee to amend its 2009 July monthly report to ensure that the contributor information disclosed is accurate, pursuant to 2 U.S.C. § 434(b)(3)(A).

Documents related to the case will be placed on the public record within 30 days. See Statement of Policy Regarding Disclosure of Closed Enforcement and Related Files, 68 Fed. Reg. 70,426 (Dec. 18, 2003). If you have any questions, please contact Kim Collins, the paralegal assigned to this matter, at (202) 694-1650.

Sincerely,

Anthony Herman General Counsel

BY:

Supervisory Attorney

ff S. Jordan

Complaints Examination and Legal Administration

Enclosure:

General Counsel's Report

2	BEFORE THE FEDERAL ELECTION COMMISSION
4	In the Matter of
5	)
6	MUR 6507 ) DISMISSAL AND
7	DNC SERVICES CORPORATION/ ) CASE CLOSURE UNDER
8	DEMOCRATIC NATIONAL COMMITTEE ) THE ENFORCEMENT
9.	AND ANDREW TOBIAS, AS TREASURER ) PRIORITY SYSTEM
10	)
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13	GENERAL COUNSEL'S REPORT
14	Under the Enforcement Priority System ("EPS"), the Commission uses formal
15	scoring criteria to allocate its resources and decide which cases to pursue. These criteria
16	include, but are not limited to, an assessment of (1) the gravity of the alleged violation,
17	both with respect to the type of activity and the amount in violation, (2) the apparent
18	impact the alleged violation may have had on the electoral process, (3) the legal
19	complexity of issues raised in the case, (4) recent trends in potential violations of the
20	Federal Election Campaign Act of 1971, as amended ("the Act") and (5) development of
21	the law with respect to certain subject matters. It is the Commission's policy that
22	pursuing low-rated matters, compared to other higher-rated matters on the Enforcement
23	docket, warrants the exercise of its prosecutorial discretion to dismiss certain cases. The
24	Office of General Counsel has scored MUR 6507 as a low-rated matter and has also
25	determined that it should not be referred to the Alternative Dispute Resolution Office. For
26	the reasons set forth below, the Office of General Counsel recommends that the
27	Commission exercise its prosecutorial discretion to dismiss MUR 6507.

Dismissal and Case Closure Under EPS MUR 6507 Page 2

1 In this matter, the complainant, Daniel J. Dunn, states that a July 2009 financial disclosure report filed by DNC Services Corporation/Democratic National Committee (the 2 3 "Committee" or the "DNC") and Andrew Tobias, in his official capacity as treasurer, incorrectly shows that he made a \$500 contribution to the Committee on June 2, 2009. 4 5 In response, the Committee acknowledged that the contribution at issue was 6 erroneously attributed to Mr. Dunn, instead of the actual contributor. Marguerite 7 Lederberg. The Committee states that Ms. Leilerberg's contribution was accompanied by 8 a DNC contribution card that included a request for the contributor's name, mailing 9 address, occupation, and name of employer, and that the report complied with the 10 Commission's "best efforts" requirements. See 2 U.S.C. § 432(i) and 11 C.F.R. 11 § 104.7(a). 12 The Committee explains that the company that processes its contributions, Merkle 13 Response Management Group ("Merkle"), apparently input the donor code associated with Ms. Lederberg's contribution incorrectly. Mr. Dunn's name was also in Merkle's 14 15 database and, as a result of the input mistake, the contribution was incorrectly attributed to 16 him. In addition to pledging to correct the error, the Committee asserts that its efforts to 17 collect and report the information required by the Connoission constituted "best efforts" 18 under the Act and Commission's regulations and, therefore, its reports should "be 19 considered in compliance with the Act." 11 C.F.R. § 104.7(a).

The Commission's "best efforts" policy is described in greater detail at <a href="http://www.fec.gov/law/cfr/ej\_compilation/2007/notice\_2007-13.pdf">http://www.fec.gov/law/cfr/ej\_compilation/2007/notice\_2007-13.pdf</a>.

Based on the available information, it appears that the Committee's misattribution of the contribution to Mr. Dunn, instead of to Ms. Lederberg, was likely the result of an inadvertent input error. It also appears that the Committee made an effort to seek the contribution information required by the Act and Commission's regulations, but has not yet amended its July 2009 monthly report to correct the contribution attribution error at issue. As a consequence, the Committee cannot "be considered in compliance with the Act" under the Act's "best efforts" provision. 2 U.S.C. § 432(i); see Statement of Policy Regarding Treasurers' Best Efforts, 72 Fed. Reg. 31438, 31440 (June 7, 2007). However, because the error appears to have been inadvertent and the Committee promises to revise its July 2009 monthly report to correctly report the contribution at issue, we believe that further enforcement action is unwarranted.

## **RECOMMENDATIONS**

Under EPS, the Office of General Counsel has scored MUR 6507 as a low-rated matter. Therefore, in furtherance of the Commission's priorities as discussed above, the Office of General Counsel believes that the Commission should exercise its prosecutorial discretion and dismiss this matter. See Heckler v. Chaney, 470 U.S. 821 (1985). The Office of General Counsel also recommends, however, that the Commission remind the

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- Committee to amend its 2009 July monthly report to ensure that the contributor ł
- information disclosed is accurate, pursuant to 2 U.S.C. § 434(b)(3)(A). We also
- recommend that the Commission, close the file, and send the appropriate letters.

Anthony Herman General Counsel

BY:

Gregory R. Baker Special Counsel Complaints Examination

& Legal Administration

Jeff S. Jordan

Supervisory Attorney Complaints Examination

& Legal Administration

Ruth Heilizer

Attorney